



Transparency into \$5 Trillion: How the PRAC Protects Pandemic Relief Funds

GAO Intergovernmental Audit Forum December 8, 2022

What is the PRAC?



- March 2020 the CARES
 Act created the Pandemic
 Response Accountability
 Committee to conduct
 independent oversight of
 COVID-19 relief funds.
- Comprised of 21 federal Inspectors General
- Support a community of 10,000 auditors and 3,400 investigators.
- Mitigates fraud risks that cut across program and agency boundaries.

PRAC Structure





PRAC VICE CHAIR

Paul Martin, NASA IG



The PRAC Oversees \$5T in Pandemic Relief



\$7.8B •

The Coronavirus Preparedness and Response Supplemental Appropriations Act, 2020

Signed into law on March 6, 2020, the Act provided emergency funding to Health and Human Services, the State Department, and the Small Business Administration.

\$1.9T

American Rescue Plan Act of 2021

Signed into law on March 11, 2021, this legislation includes direct payments, unemployment benefits, and tax provisions as well as support for small businesses and schools.

\$900B

The Coronavirus Response and Relief Supplemental Appropriations Act, 2021

Signed into law on December 27, 2020, this legislation extended federal unemployment benefits, provided direct payments to individuals, and started a second round of PPP loans.

•\$15.4B

The Families First Coronavirus Response Act

Signed into law on March 18, 2020, the FFCR Act provided paid sick leave, tax credits, and free COVID-19 testing, while also expanding food assistance and unemployment benefits.

•\$2.1T

The Coronavirus Aid, Relief, and Economic Security Act

Signed into law on March 27, 2020, the CARES Act created the Paycheck Protection Program, provided tax rebates to individuals, and provided relief to federal agencies.

\$483B

Paycheck Protection Program and Health Care Enhancement Act

Signed into law on April 24, 2020, the Act added funds to the Paycheck Protection Program (PPP) and other SBA programs.

ANDEMIO DEODONOS ACCOUNTADILITY COMMITTES

The Pandemic by the Numbers



98.7M+

Cases in U.S.

1.07M+

Deaths in U.S.

43

Federal Agencies Involved \$4.04T

Dollars Spent

14.9M

Award Recipients

\$792B

PPP Loans

\$857B

Economic Impact Payments

\$896B

UI Benefits

The Speed of Pandemic Relief Spending

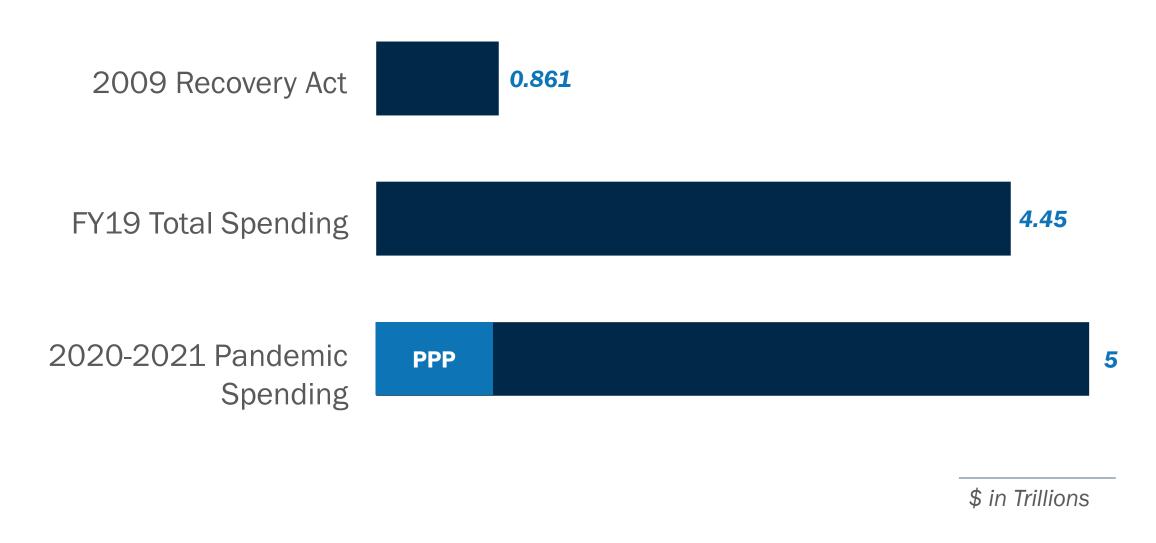


...in just its first 14 days, about 1.7 million PPP loans were issued with disbursements of upwards of \$343 billion.



U.S. Pandemic Relief Spending in Context



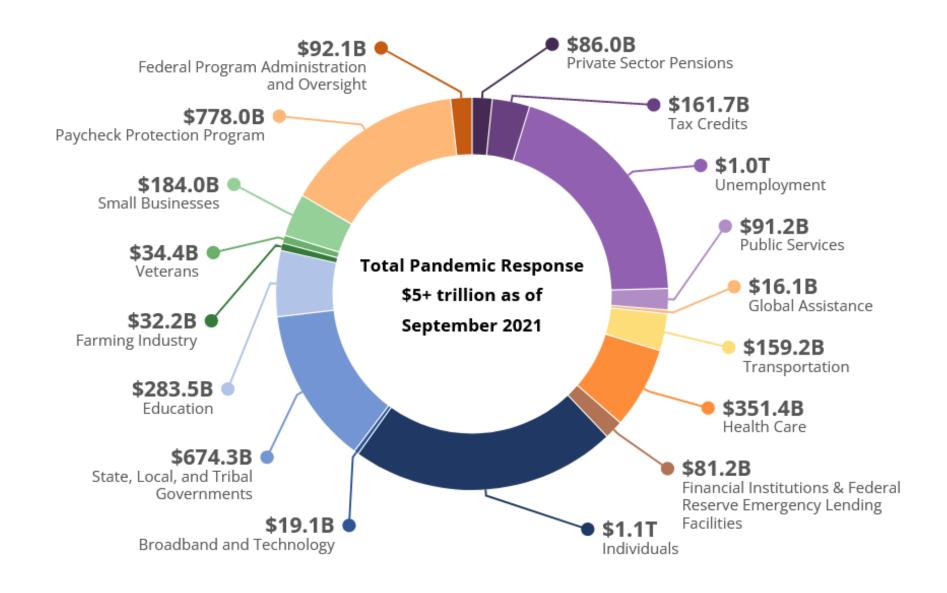


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How Were Pandemic Relief Funds Spent?



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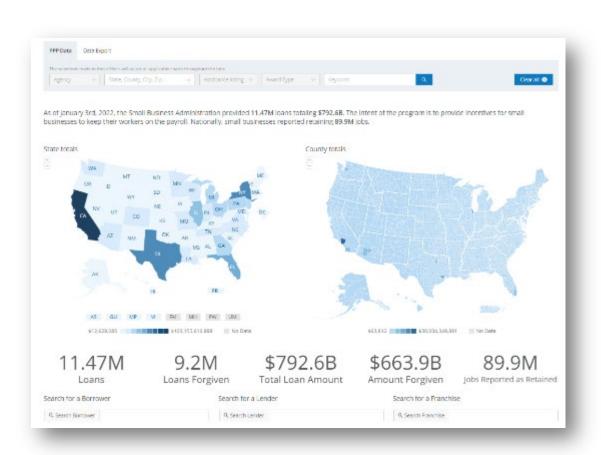


Tracking the Money on PandemicOversight.gov



Our website enables the public to track pandemic spending in multiple ways.

- Explore nearly 22 million awards, like grants and contracts, that went to individuals.
- See all the relief programs that federal agencies, like the Dept. of Health & Human Services, are responsible for administering.
- Dig into dashboards for specific programs, like the Restaurant Revitalization Fund.

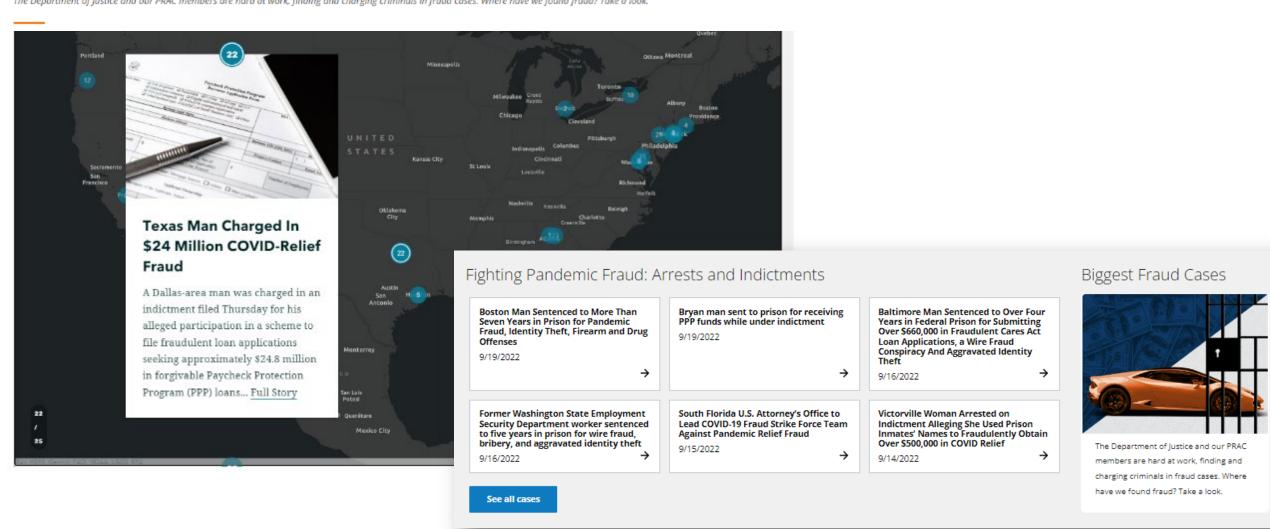


Tracking Fraud on PandemicOversight.gov



Biggest Fraud Cases

The Department of Justice and our PRAC members are hard at work, finding and charging criminals in fraud cases. Where have we found fraud? Take a look.

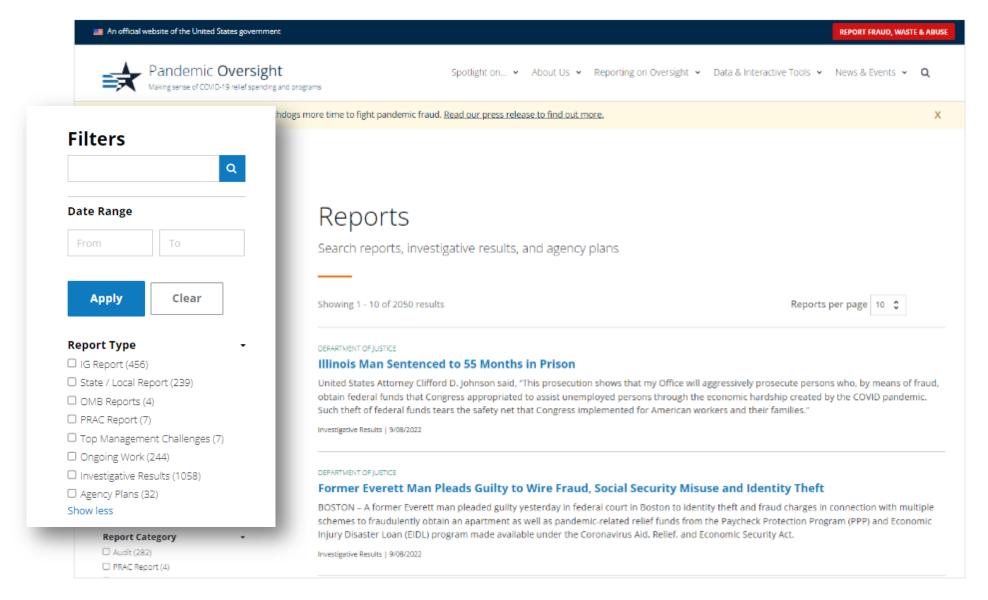


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Federal Oversight Reports



518+Federal IG
Reports

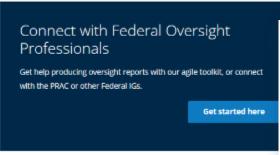


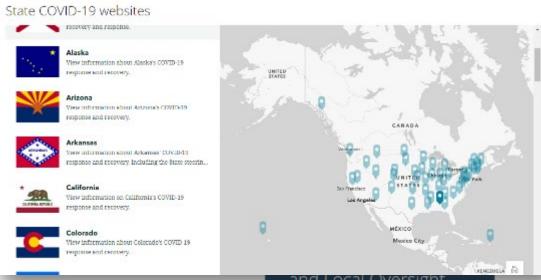
State & Local Oversight Reports



State & Local Information







264+

State & Local Reports

- Agile Products Toolkit
 - A set of guidelines, best practices, and less issuing reports or other work product.

TOOLS AND RESOURCES FOR STATE

- Fraud Risk Inventory for the CDBG and ESG CARES Act Funds
 - The Community Development Block Grant (CDBG) and Emergency Solutions Grants (ESG) provides
 grants to states and local governments to prevent, prepare for, and respond to the spread of COVID-19.
 Read more about our Fraud Risk Inventory for both programs in a report provided by the Department of
 Housing and Urban Development.
- . Guidance on the State and Local Fiscal Recovery Fund (SLFRF)
 - Guidance from the Department of Treasury on SLFRF, which delivers \$350 billion to state, local, and Tribal governments across the country to support their response to and recovery from the COVID-19 public health emergency.
- Lessons Learner
 - Reports and other communications highlight lessons learned arising from programs and operations related to economic crises and other disasters, including the coronavirus pandemic.

and Local Oversight Reports

We provide pandemic-related oversight reports in our Reports Library. <u>See how others in the state and local community are conducting oversight work.</u>

Connect with the PRAC

Data Stories



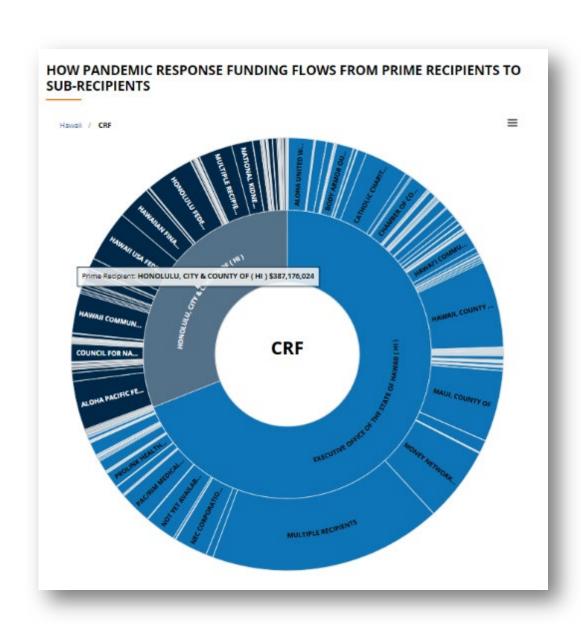
State and local governments spent \$150B. Then got \$350B more.

Our interactive data maps display direct payments to states and counties. We also break down the top 15 SLFRF payments per state and per capita. State spending plans that were submitted to the U.S Department of Treasury are also made available.



Data Stories





Making sense of prime and sub-recipient data.

See how funding flows from prime recipients to sub-recipients—the Department of the Treasury made a direct payment of \$862 million from the Coronavirus Relief Fund (CRF) to the Executive Office of the State of Hawaii – the prime recipient. Then, \$67 million of that was given to the County of Maui, the sub-recipient, for COVID-19 response efforts.

Challenge: Meaningless & Missing Data



- More than 15,400 awards worth \$33 billion have meaningless descriptions that make it difficult to know how the money was used.
 - 12,600 awards repeat the name of the program
 - 2,500 awards use jargon, like "CCC5-2021"
 - 360 awards list legislation, like "CARES Act"
- We made five recommendations to improve the quality of COVID-19 award data.



Click <u>here</u> for a link to read the full report.

Connecting Federal, State, and Local Auditors



- Regular listening posts meet monthly
- Participants include:
 - o PRAC
 - State Auditors
 - Local Auditors
 - NASACT
 - ALGA

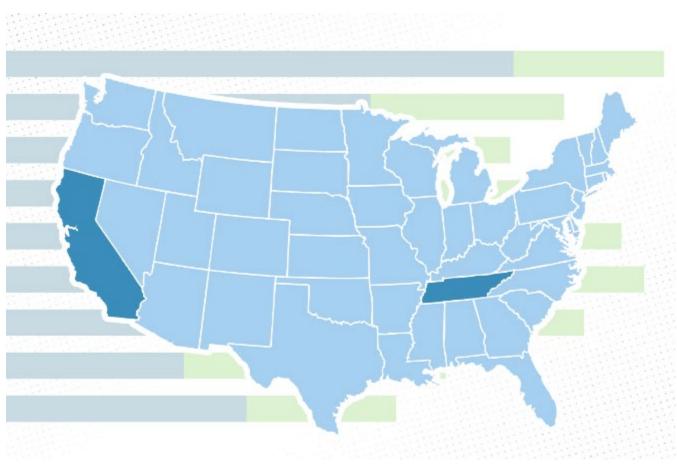
- Federal OIG Staffs
- AICPA
- OMB
- Auditors for Tribes
- o GAO
- Discuss key issues or areas of priority
 - Single Audit Requirements
 - OMB Guidance
 - Fraud Alerts and "Early Warnings"



State Auditor-in-Residence Program



- 6- to 12-month detail with the PRAC
- Work on cross-cutting projects
- Network with federal OIG staff
- In September 2022, we welcomed our first two state auditors-in-residence from the Tennessee State Comptroller, Office of Audit



Tracking Dollars to the Local Level

We're conducting impact evaluations at six locations across the country. The project will identify:

- Federal pandemic response funds provided to these locations
- Purpose of those funds, and
- If program spending aligned with the programs' intended goals and objectives.

The six communities are:

- Springfield, Massachusetts
- Coeur d'Alene, Idaho
- Sheridan County, Nebraska

- Marion County, Georgia
- White Earth Nation (Minnesota)
- Jicarilla Apache Nation (New Mexico)

Working with the following OIGs:

















Identifying & Sharing Lessons Learned



- Capping report that aggregates common findings and lessons across multiple relief programs.
- Initial report released in September 2021, with an update issued in <u>June 2022</u>.
- A quick, high-level read that shares opportunities to prevent fraud and improve how programs are designed.

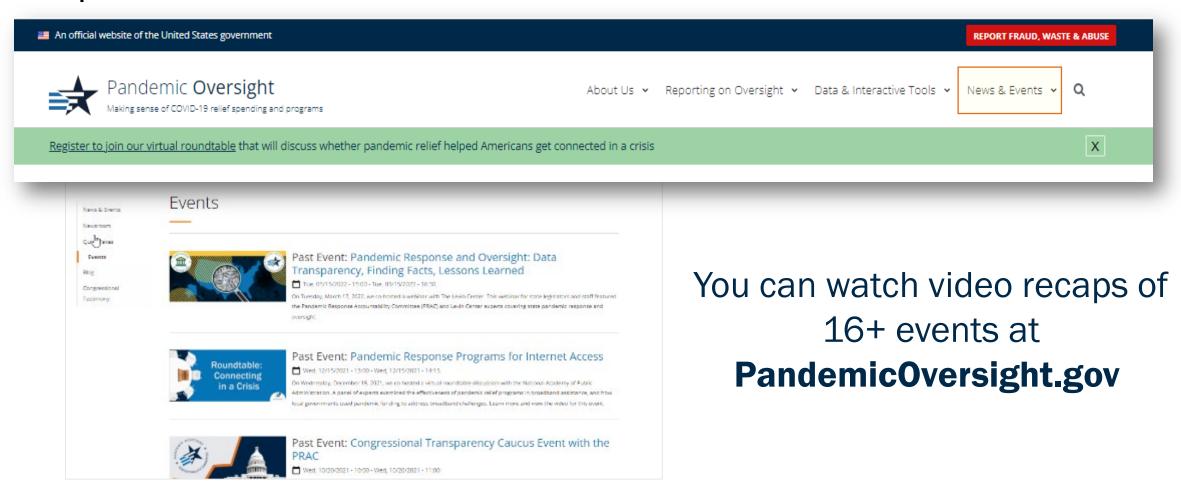


What we've learned overseeing \$5 trillion in pandemic relief funds

Stakeholder Listening Sessions



Did pandemic relief reach the underserved?



Pandemic Response Fraud

IGs warned about the increased fraud vulnerabilities



The SBA OIG and DOL OIG issued agile oversight products alerting management and Congress:

- Within a week of the CARES Act passage
 - SBA OIG issued a white paper on lessons learned from prior emergency economic stimulus programs.
- Within a month
 - Labor OIG issued an advisory report warning about the reliance on self-certification.
- In the past two years
 - SBA OIG, Labor OIG, and other offices have issued numerous reports in drawing attention to increased fraud risks.

Fraud has occurred across COVID-19 relief programs



- Corrupt public officials defrauding the Coronavirus Relief Fund through false invoices and funneling funds to their associates.
- Crooked landlords defrauding the Emergency Rental Assistance program by claiming rental payments on abandoned properties.
- Dishonest health providers defrauding the Provider Relief Fund by ordering medically unnecessary tests and equipment.
- Tax cheats filing fraudulent claims for IRS stimulus checks.

Where is the Fraud?



40% Paycheck Protection Program

22% Unemployment Insurance (Pandemic Unemployment Assistance Program)

20% Economic Injury Disaster Loan Program

- 5% Testing
- **3%** Personal Protective Equipment
- **2%** Economic Impact Payments

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Fighting pandemic-related fraud





Pandemic Analytics
Center of Excellence
(PACE)



Fraud Task Force 50+ Agents 15 OIGs

Pandemic Analytics Center of Excellence (PACE)









Share Data, Tools, & Services



Conduct Data
Analysis &
Visualization



Promote Leading Practices

OlG Users Accessing
Cloud-based Risk
Model Dashboards

18 Data Science Fellows placed in partner OIGs

215

Investigative support requests completed

Using Data to Identify Potential Fraud



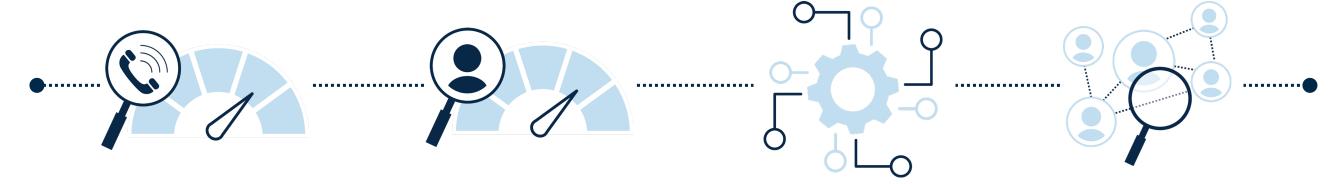
 Our data scientists are sorting through more than 150,000,000 lines of data in both public and nonpublic federal spending data sets.

 We also share datasets with 39 law enforcement partners, granting access to information they otherwise wouldn't have.



Examples of Current Projects





Hotline Risk Scoring Model

Develop a risk scoring model to help an OIG address the huge increase in fraud complaints

Recipient Risk Scoring Model

Develop a risk scoring model to help an OIG better identify which recipients to investigate

Robotic Process Automation

Use business logic and structured inputs to automate tasks associated with reviewing reports from recipients

Social Network Analysis

Quickly build out networks using AI to reveal actionable insights on targets, groups and topic using social media and dark web data

PRAC Fraud Task Force



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- Brings together OIG special agents to address high-risk areas using an innovative virtual task force structure.
- Task force members are supported by a Joint Operations Center which provides lead and supports investigations.
- Task force member OlGs remain responsible for case supervision and management.

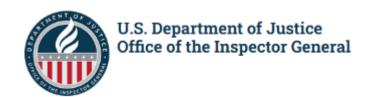
50 agents / **15 OIGs** / **18** cities



Task Force Members















Office of Inspector General, U.S. Agency for International Development



















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Case Examples

Scheme: Fake Documents



The defendant and companies did not have any employees or payroll expenses.

Defendant:

- Alleged he owned 8 companies
- Submitted 27 bank loan applications to four banks
- Lied that the company had 100 employees and monthly payroll of \$400,000.



Encino Man, Robert Benlevi, Arrested In Alleged \$27M PPP Fraud Scheme Could Face Decades Behind Bars - CBS Los Angeles (cbsnews.com Aired on CBSN LA; Getty Images

He submitted fake IRS documents falsely stating that each of the companies had an annual payroll of \$4,800,000.



Three of these companies obtained \$3 Million in PPP funds.

Source

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Scheme: Insider Threat



Defendant worked with outside actors who submitted numerous false claims daily, many of which were filed using stolen identities.

The defendant was a contract employee

Defendant:

- Contract employee for the Michigan state unemployment agency.
- Duties included reviewing, processing, and verifying the legitimacy of unemployment insurance claims.





Issued 700 claims totaling \$3.8 million in federal and state unemployment benefits.

Source

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Scheme: Shell Companies, Kickbacks, False Docs



Defendants fraudulently claimed to be serving meals to thousands of children a day. They also created shell companies to receive and launder the proceeds.

The program received \$3.4 million in federal funds in 2019. In 2021, \$200 million.

Defendants:

- Opened more than 250 sites throughout the state of Minnesota.
- Received over \$18 million in administrative fees while also receiving bribes and kickbacks from sponsors.
- Charged with conspiracy, wire fraud, money laundering, and bribery.





Charges against 47 defendants in a \$250 million fraud scheme—the largest pandemic relief fraud scheme to date.

Scheme: Identity Theft



Defendant worked with outside actors who submitted numerous false claims daily, many of which were filed using stolen identities.

Defendant admitted that her son sent the PII of his fellow prisoners and others

Defendant:

- Her son coordinated with another inmate while in prison
- Used stolen PII to file multiple fraudulent claims for EIPs through the IRS's online EIP Portal Redirected the payments to her bank account.





Defendant used the PII to file 121 EIP claims for \$145,200 in EIP payments.

Source

35

Scheme: Fake Medical Claims



Defendant worked with outside actors who submitted numerous false claims daily, many of which were filed using stolen identities.

Lab owner bribed patient brokers to authorize medically unnecessary genetic testing.

Defendant:

 Lab owner exploited patients' fears of COVID-19 by bundling COVID-19 tests with more expensive, medically unnecessary testing.



Lab submitted over \$6.9 million in false and fraudulent claims to Medicare for medically unnecessary tests.



Source

Scheme: Identity Theft & Fake Applications

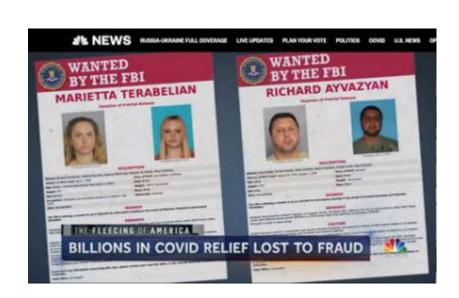


Defendants submitted numerous false applications along with false identities.

LA couple led a
massive \$20
million dollar fraud
ring using fake ID's
to apply for Federal
Loans for fake
businesses

Defendants:

- Richard Ayvazyan, 43; his wife, Marietta Terabelian, 37 and sister-in-law, Tamara Dadyan, 42
- Had over \$450k in cash when arrested, fled, and later arrested in Montenegro





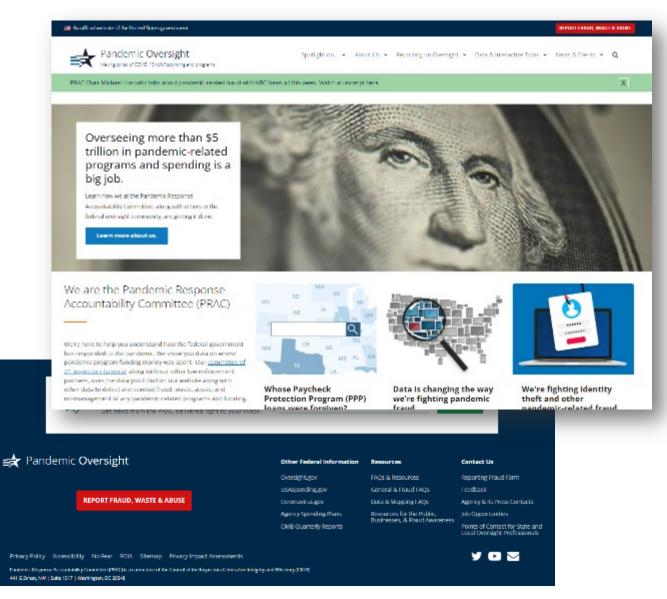
Received millions through false applications and using fake IDs

Bottom Line: We're Fighting Fraud with Every Resource We Have



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- Pandemic relief was meant to help you, someone you know, or a business near you.
- The American public is also a critical partner in helping watchdogs sniff out fraud.
- Should you find a red flag
 <u>let us know by submitting a hotline</u>
 <u>complaint</u>.

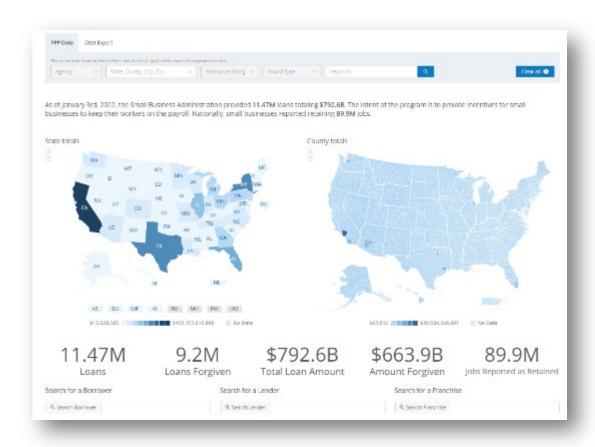


Scenarios: how to use the PRAC's data in your work



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- Learn how to find data on PandemicOversight.gov:
 - Emergency Rental Assistance
 - State and Local Fiscal Recovery Fund
 - Restaurant Revitalization Fund



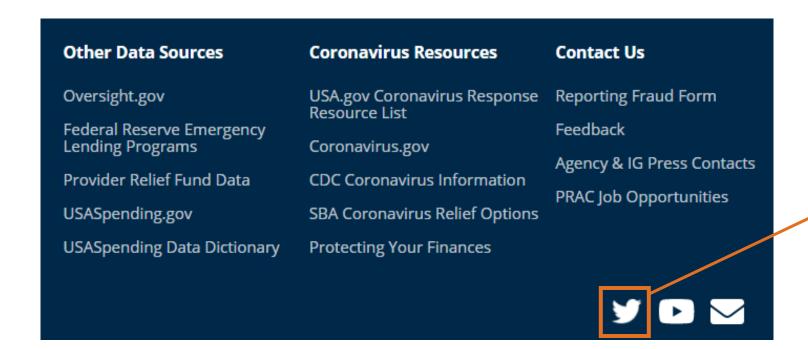
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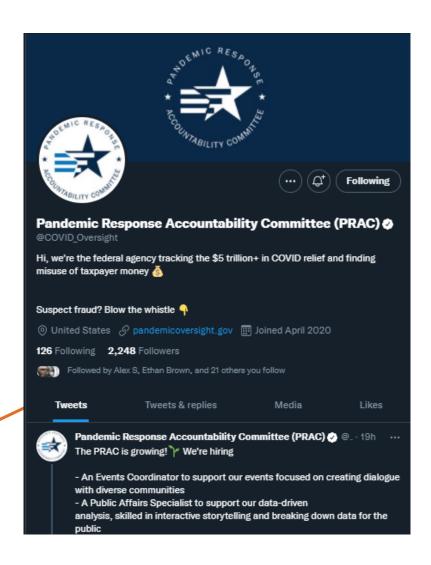
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Thank you!

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